



Capital Improvements Element



## Post-Adoption Amendments

The BrowardNEXT2.0 Comprehensive Plan was adopted on March 28, 2019 (Ordinance No. 2019-11).

Post-adoption amendments are listed below:

- Ordinance No. 2020-10, Adopted September 10, 2020:
  - Amends Objective CI 1 and related policies CI 1.11 and CI 1.14 to remove references to specific Capital Improvements Program tables and incorporate a new Transportation Surtax table
- Ordinance No. 2022-02, Adopted January 25, 2022:
  - Adds text to POLICY CI 1.1, 2.1-2.3, regarding the peril of flood requirements of Section 163.3178(2)(f), Florida Statutes.
- Ordinance No. 2022-26, Adopted May 24, 2022:
  - Replaces tables CI-A through CI-O.
- Ordinance No. 2023-30, Adopted on September 19, 2023.
  - Amends the goal, objectives CI1, CI5 and CI1.15, and policies CI1.1, CI1.14, CI1.15, CI5.1, and CI5.7.

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### BROWARD COUNTY COMPREHENSIVE PLAN

### At a Glance



## Capital Improvements Element

The purpose of the Capital Improvements Element (CIE or Element) is to evaluate the need for public facilities as identified in other Comprehensive Plan elements. The CIE also includes: cost estimates for improvements for which the County has fiscal responsibility; an analysis of the fiscal capacity of the County to finance and construct improvements; and financial policies to guide the funding of improvements to address needs identified in other Comprehensive Plan elements. This Element also ensures that an adequate concurrency management system is implemented by the County pursuant to Section 163.3180, Florida Statutes.

The CIE shows how infrastructure needs identified in other elements of the Comprehensive Plan will be funded. The Element contains a list of the various improvement projects for public infrastructure that are scheduled in the next five years, including the Transportation Improvement Program (TIP), potable water, sanitary sewer, drainage, recreation, aviation, Port Everglades, beach renourishment, transit, community development, and public school facilities.

## **Policy History**

1985	Florida Local Government Comprehensive Planning and Land Development Regulation Act (Chapter 163, Part II, Florida Statutes) and infrastructure concurrency provisions
1989	The Capital Improvements Element is adopted as part of the County's first Comprehensive Plan
2011	Chapter 163, Part II, Florida Statutes, was amended to allow local governments to adopt the Schedule of Capital Improvements by ordinance

#### **Focus Areas**

- > Evaluate and proactively plan for the County's infrastructure needs
- Plan and implement adaptation strategies for short and long-term climate change events and impacts
- > Implement and regulate infrastructure in a sustainable manner
- → Monitor feasibility of construction of improvements
- Coordinate and collaborate with <u>federal</u>, state, regional and local agencies and governments on infrastructure funding strategies

### Legal Authority

Chapter 163.3177(3)(a), Florida Statutes; A Capital Improvements Element designed to consider the need for and the location of public facilities in order to encourage the efficient use of facilities to include principles for construction, including how deficiencies will be corrected; estimated costs, timing, general location and projected revenue sources; standards and levels of service to ensure availability of public facilities; and a five-year schedule of capital improvements to include any publicly funded projects by federal, state, and/or local funds, priority for funding, and may include privately funded projects. The schedule must include transportation projects and be coordinated with the metropolitan planning organization's long-range transportation plan. (b) The element must be reviewed annually and modifications to the capital improvements schedule are not required to be adopted as an amendment but may be adopted by ordinance.



## Goals, Objectives & Policies

#### GOAL CAPITAL IMPROVEMENTS

The <u>Broward</u> County will provide sufficient and efficient infrastructure within its service areas to meet the standards set forth within the Comprehensive Plan elements by preserving, modifying, and replacing existing infrastructure and providing new infrastructure when required due to growth, development, and climate change impacts.

## OBJECTIVE CI1 – Evaluate and Proactively Plan for the County's Infrastructure Needs

The Capital Improvements Element (CIE) will be reviewed and updated, as needed, annually, to reflect the County's budget process to ensure it includes the resources and improvements required to address present infrastructure deficiencies and future infrastructure needs, as discussed in other Elements of this Comprehensive Plan. These deficiencies and needs are addressed in the Capital Improvements Program (CIP).

POLICY CI1.1 Capital projects will be evaluated using the following criteria:

- 1. Elimination of hazards that impact public health and safety,
- 2. Promotion of efficient development and prevention of urban sprawl,
- 3. Level of impact on operating budget,
- 4. Protection of prior infrastructure investments,
- 5. Consistency with County plans and the plans of other agencies,
- 6. Elimination of existing deficiencies,
- 7. Maintenance of adopted levels of service (LOS),
- 8. Availability of funds and reflection of sound fiscal policies,
- 9. Implementation of County Commission adopted goals, and
- 10. Climate resilience, including to intensifying flooding and sea level rise.

POLICY CI1.2 Continue implementation of approved master plans as outlined within the Transportation, Water Management, Solid Waste, Public Schools Facilities, Airport, and other Comprehensive Plan Elements.

**POLICY CI1.3** Continue utilizing the Broward County Staff Complete Streets Team and the Transportation Construction Program Committee, as described in the Support Document for this Element, to prioritize road transportation construction projects for funding.

POLICY CI1.4 Support the development, design and construction of sustainable, multi-modal transportation facilities throughout the County, to meet the demands of residents, travelers, and businesses applying the level of service standards for transit services listed in the Transportation Element.

POLICY CI1.5 Continue to implement plans for drainage and parks improvements throughout the planning period.

POLICY CI1.6 Budget appropriations for road improvement projects must meet the adopted LOS standards concurrent with development. Projects which are approved based on budgeted appropriations shall not be eliminated or reallocated, unless alternative sources are allocated to ensure construction.

POLICY CI1.7 Continue to utilize the annual capital budget and program process as set forth in the Broward County Administrative Code, as a vehicle to fund the needs included within the CIP.

POLICY CI1.8 Continue to allocate funds for the replacement and renewal of infrastructure in an amount which will minimize operating costs and maximize the life of the infrastructure.

POLICY CI1.9 Evaluate bond funding alternatives for all projects to ensure future tax payers' share in construction costs.

POLICY CI1.10 Total debt service expense will not exceed twenty percent of the annual budget.

POLICY CI1.11 Per Chapter 163 of Florida State Statutes, continue to annually adopt by ordinance a CIP in Tables CI-A through CI-N.

POLICY CI1.12 Include Broward Municipal Services District (BMSD) capital improvements in the Broward County CIP.

POLICY CI1.13 Staff will identify and monitor grant opportunities as well as other non-traditional funding sources to fund desired capital projects that are not included in the CIP.

POLICY CI1.14 Broward County will <u>continue to add projects that will be are funded through the Transportation Surtax</u>, approved by the electorate on November 6, 2018, to the <u>Five-year Capital Improvements Program CIP by FY 2020</u>.

POLICY CI1.15 Broward County's Five-year Capital Improvements Program is incorporated into the Capital Improvement Element by reference and may be found at the following website:

www.broward.org/budget



The <u>Parks Foundation of Broward County</u> serves as a volunteering and fundraising arm of the Broward County Parks and Recreation Division for the endowment of capital projects, and educational, recreational, and cultural community initiatives in support of Policy CI1.4.

# OBJECTIVE CI2 – Plan and Implement Adaptation Strategies for Short and Long-Term Climate Related Events and Impacts

The County will limit its public expenditures within Coastal Storm Areas (CSA) to the maintenance of existing infrastructure and to new infrastructure adaptation projects, after a cost-benefit analysis.

POLICY CI2.1 Broward County, in conjunction with its municipalities and partner agencies, will work to ensure that adaptation to climate change impacts, especially intensifying sea level rise and flooding, is incorporated into the planning, siting, construction, replacement, and maintenance of public infrastructure in a manner that is cost-effective and that maximizes the use of the infrastructure throughout its expected life span.

POLICY CI2.2 Broward County, in conjunction with its municipalities and partner agencies, will make the practice of adapting the built environment to the impacts of climate change, especially intensifying sea level rise, and flooding an integral component of all planning and capital improvement processes.

POLICY CI2.3 Broward County will, in coordination with its municipalities, designate Adaptation Action Areas (AAA) per Florida State <u>law</u>, in order to:

- 1. Identify areas that are vulnerable to the impacts of intensifying rising sea level and flooding,
- 2. Identify and implement adaptation policies to increase community resilience,
- 3. Enhance the funding potential of infrastructure adaptation projects

The Broward County Commission, the Broward County Planning Council, or a municipality may apply for AAA of Regional Significance designation, if the problem(s) and proposed solution(s) of the proposed area demonstrate regional significance and conform with one or more of the criteria listed in Section 2: Implementation Requirements and Procedures, Subsection: Implementation Regulations and Procedures, No. 9 - Criteria for Designating Adaptation Action Areas of Regional Significance, of the Broward County Land Use Plan.

Areas designated by the County as AAA of Regional Significance will be added to the Priority Planning Areas for Sea Level Rise Map as part of the Broward County Land Use Plan.

## OBJECTIVE CI3 – Implement and Regulate Infrastructure in a Sustainable Manner

Land use decisions and development orders will be issued based on the planned availability of resources to provide sufficient improvements to maintain adopted LOS.

POLICY CI3.1 Future development will bear a proportionate share of the cost of providing infrastructure required to maintain adopted LOS standards contained in other elements of this Comprehensive Plan.

POLICY Cl3.2 Recommendations on proposed land use changes will be based on an analysis of infrastructure planned to support the area.

POLICY CI3.3 Development orders will be issued based on the availability of infrastructure required to maintain the adopted LOS discussed in other elements of this Comprehensive Plan.

POLICY CI3.4 The transportation concurrency management system, as described within the Transportation Element and Land Development Code, will be implemented to determine whether development orders will be issued in areas with existing roadway and other transportation deficiencies.

POLICY CI3.5 Public facilities required to eliminate existing deficiencies for which the County is financially responsible will be included in the County's annually adopted five-year CIP.

**POLICY CI3.6** The County will construct infrastructure necessary to maintain the adopted LOS standards as identified in the respective elements of the Broward County Comprehensive Plan.

POLICY CI3.7 As further described in the Land Development Code, within Standard Concurrency Districts, transportation projects included in the first two (2) years of the adopted municipal five (5) year schedule of improvements will satisfy the transportation concurrency requirement if such municipality has entered into an interlocal agreement with the County.

POLICY CI3.8 Within Standard Concurrency Districts, and Transportation Concurrency Management Areas, proposed future land use map amendments and/or development proposals that will cause the roadway LOS to deteriorate below the adopted minimum LOS, shall require a mitigation plan to be approved by the County to address mobility needs. The Florida Department of Transportation (FDOT) will be consulted on mitigation plans that include SIS facilities.

POLICY Cl3.9 Land Development Code will be revised consistent with Chapter 163, Florida Statutes, to ensure that all the objectives within the Comprehensive Plan are accomplished.

POLICY CI3.10 The capital millage rate shall continue to be based on the goal of continuing to rebuild the pay-as-you-go capital program with recurring revenue until an acceptable level is met, based on a detailed asset management program and national benchmarks.

#### OBJECTIVE CI4 – Monitor Construction Feasibility

Construction of all improvements and facilities included within other plan elements will be monitored through the Land Development review process, which will ensure that the County is not required to construct improvements beyond its financial capacity.

POLICY CI4.1 Broward County's Land Development Code will continue to provide the basis for evaluating proposed developments and assessing whether the planned and existing infrastructure is sufficient to serve the proposed development.

POLICY CI4.2 The development review process shall continue to be used to monitor the construction of improvements required to meet the needs of new development and to maintain adopted LOS.

POLICY CI4.3 Impact fee payments and developer dedications and contributions will continue to be required in an amount equal to the cost of the infrastructure required to serve the development.



Fort Lauderdale-Hollywood International Airport Master Plan Goals and Objectives

OBJECTIVE CI5 – Coordinate and Collaborate with <u>Federal</u>, State, Regional and Local Agencies and Governments on Infrastructure Funding Strategies

The Broward County shall coordinate with federal, state, regional, and local agencies to fund infrastructure., in collaboration with the School Board and the municipalities, will ensure that

public school facilities are available for current and future students consistent with available financial resources and the adopted LOS

POLICY C15.1 Capital improvements needed to maintain LOS which are the financial responsibility of Broward County, the Broward Metropolitan Planning Organization (BMPO), FDOT and the Broward County School Board, as described in other elements, will be included within the CIP. These needs will be served concurrently with the impact of new development or the needs to satisfy an existing deficiency or previously approved development. The Broward Metropolitan Planning Organization's annually adopted Transportation Improvement Program is incorporated into Broward County's Capital Improvement Program by reference and may be found at the following website:

www.browardmpo.org/core-products/transportation-improvement-program-tip

POLICY CI5.2 The County will continue to urge the State of Florida Department of Transportation not to eliminate or reallocate budgeted appropriations for state funded road improvements for over-capacity roads, unless those improvements will be constructed using other financial resources.

POLICY CI5.3 In collaboration with regional transportation partners, the County will continue to pursue, as needed, the approval of General Obligation Bonds and other general funding sources to raise the dollars required to provide those public facilities which cannot be constructed with user fees, revenue bonds, impact fees, or other dedicated revenue sources.

POLICY CI5.4 Development will be deferred in those areas without sufficient public facilities to meet the adopted LOS, if the above funding alternatives are not approved by the electorate and if other general revenues are not available.

POLICY CI5.5 Consistent with policies and procedures within the Interlocal Agreement (ILA), the School Board's District Educational Facilities Plan (DEFP) will contain a 5-year financially feasible CIP to address existing deficiencies and achieve and maintain the adopted LOS in all Concurrency Service Areas (CSA). This financially feasible schedule will be updated on an annual basis and annually adopted by reference into the CIE.

**POLICY CI5.6** The adopted public schools LOS will be applied consistently by Broward County, the municipalities, and the School Board district-wide to all schools of the same type, as described in the Public Schools Facilities Element, Policy PSF2.3.

POLICY CI5.7 The School Board's DEFP, adopted by the School Board in September 2017 and as annually adopted thereafter, is adopted by reference into the CIE.—The School Board of Broward County, Florida's District Educational Facilities Plan (DEFP) is incorporated into Broward County's Capital Improvement Program by reference and may be found at the following website: <a href="https://www.browardschools.com/domain/13450">www.browardschools.com/domain/13450</a>

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Table CI-A
Broward County Proportionate Fair Share

Entity	Project	DMIS No.	Purpose & Description	DRI DO	Proportion ate Fair Share	Agreement Date	Expiration Date	Agreement Amount	Outstanding Balance	Status
Prestige Duke, JV II, LLC	Caseyco Commerce Center	083-MP-04	Pay proportionate share to Pine Island Road from SR 84 to Nova Drive	N	Υ	3/23/2010	Prior to environmental review of construction plans	\$138,538	\$0, reference Instrument No. 117985440	Released
City of Coral Springs Community Redevelopment Agency	Downtown Coral Springs DRI	N/A	Construct neighborhood transit center	Υ	N	7/21/2005	Within 3 years of receipt of a CO	\$830,000	N/A	Terminated
Living Waters Estates, LLC	Living Waters Estates	067-MP-02	Lengthen existing SB right turn lane on SW 136 Avenue south of SR 84 and convert to combination bus bay/turn lane	N	N	10/13/2009	Prior to CO	\$6,144	\$0 as of 3/16/2011	Pending
Curtis & Marilyn Deem	The Plaza Plat	150-MP-83	Construct NB left turn lane on Hiatus Road at Southwest 16 Street with 200 feet of storage & 180 feet of transition	N	N	9/22/2009	Prior to CO	\$76,592	\$0 as of 12/21/2010	Pending

## Table CI-A (cont'd)

## **Broward County Proportionate Fair Share**

Entity	Project	DMIS No.	Purpose & Description	DRI DO	Proportionate Fair Share	Agreement Date	Expiration Date	Agreement Amount	Outstanding Balance	Status
Southern Homes of Davie IV & Southern Homes of Davie V	Southern Homes Plat	N/A	Add NB & SB left turn lanes on Southwest 136 Avenue at Western High School and pay \$15,350 to City of Weston for signal interconnect of Weston Road	Z	Z	7/21/2004	Prior to CO	\$78,772	N/A	Pending
Total								\$1,130,046		